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PREPARED FOR

WESTERN DISTRIBUTOR, PYRMONT VISUAL IMPACT ASSESSMENT



Eastern S

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We acknowledge, in each of our offices, the Traditional Owners on whose land we stand.

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### APPENDIX 1 - DESCRIPTION OF VISUAL EFFECTS53

# **1.0 INTRODUCTION**

## **1.1 BACKGROUND**

Urbis has been commissioned by JCDecaux to prepare a Visual Impact Assessment relating to the proposed installation of a third-party digital advertising sign (the proposed sign) near the Fish Market Light Rail Station / Western Distributor, within the railway infrastructure reserve (the site).

## **1.2 PROPOSED DEVELOPMENT**

The proposed development is for a digital advertising sign elevated above the Fish Market light rail station and within an vegetated infrastructure reserve.

The base of the sign will be installed on a concrete plinth base and is constructed with a fabricated steel 'exoskeleton' with a vertical planting system housed within the structure.

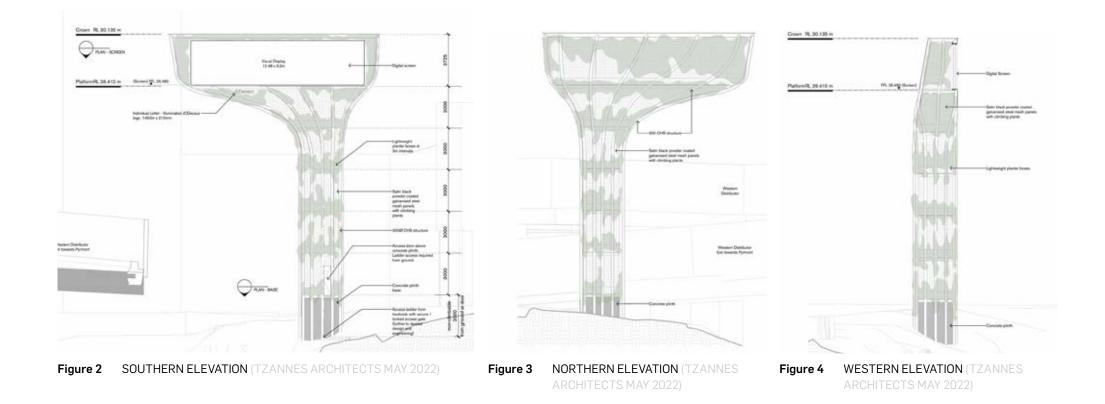
The sign is orientated away from adjacent buildings, with the digital display directed towards outbound (western) traffic on the expressway, with the structure as a whole visible from the surrounding area.

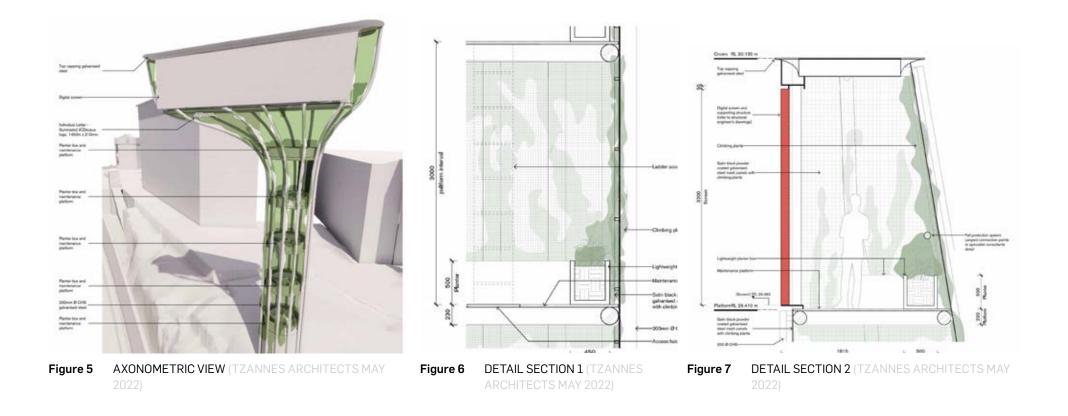
The proposal includes:

- a maximum crown height of RL30.135m and platform level of RL26.410
- the overall height from the base of concrete plinth to top of sign is 21.725m
- the base has a width of 3.210m, and the screen has a width of 1.870m
- the visual display measures 12.48 x 3.2m and is orientated south-east.









## 2.0 METHODOLOGY

The methodology employed for this VIA is based on an analysis of a number of published methods including the Guidelines for Landscape and Visual Impacts Assessment 3rd edition, published by the Landscape Institute and Institute of Environmental Management and Assessment (GLVIA) and on experience gained by the project lead working at Richard Lamb and Associates (RLA), specialists in visual impact assessment.

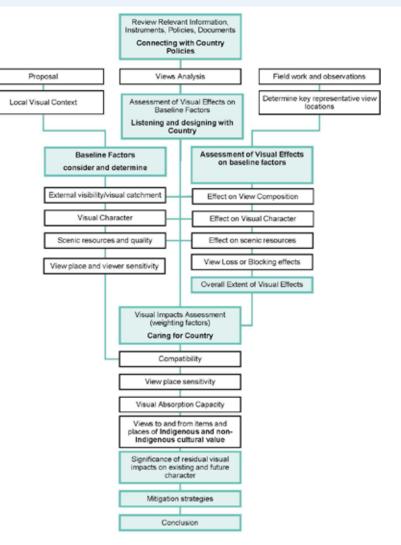
This report also draws on the method outlined in the Guideline for landscape character and visual impact assessment, Environmental Impact Assessment practice note EIA-NO4 prepared by the Roads and Maritime Services December 2018 (RMS LCIA). Although the content and purpose of the RMS LCIA is to assess the impact on the aggregate of an area's built, natural and cultural character or sense of place rather than solely on views, it provides useful guidance as to the logic and process of visual impact assessment (VIA).

Regard has also been given to the requirements of State Environmental Planning Policy (Industry and Employment) 2021, the Transport Corridor Outdoor Advertising and Signage Guidelines 2017 and the Sydney DCP 2012.

The Urbis methodology identifies objective information about the existing visual environment, analyses the extent of visual effects on those baseline characteristics and unlike other methods, considers the importance of additional layer of information such as view place sensitivity or compatibility with visual character or important features that may be present in the local visual context. Separating objective facts from subjective opinion provides a robust and comprehensive matrix for analysis and final assessment of visual impacts.

Reviewing and combining industry best practice, Urbis continually reviews and develops its VIA methodology so that it is appropriate for application across both rural and urban visual context.

The sequence of steps and flow of logic is shown in Figure 3.



# **3.0 BASELINE FACTORS**

### **3.1 VISUAL CHARACTER**

The site is zoned SP2 Infrastructure and is approximately 1,455 sqm. located within a light rail corridor infrastructure reserve which passes in a cutting below Miller Street. The site is heavily vegetated with a variety of species including shrub planting through to mature tree species.



Figure 9 PROPOSED SIGN LOCATION.

# 3.2 SURROUNDING VISUAL CONTEXT

The wider area is characterised by mixed use, commercial and residential buildings of up to ten storeys. The building opposite the site at 55 Miller Street is seven storeys and has active frontage on both Miller Street and Miller Lane. The elevated Western Distributor directly adjacent the site is highly visible in the immediate surrounding area and adds a high level of visible infrastructure built-form to the area.

### 3.3 POTENTIAL VISUAL CATCHMENT

Potential visibility of the proposed sign is highly limited as a result of surrounding built-form and vegetation often filtering or entirely obstructing parts of the sign. The sign would be most visually accessible from the Western Distributor, however the views are generally limited in duration given that all visual receivers will be travelling in moving vehicles.

## 3.4 SCENIC QUALITY

Scenic quality relates to the likely expectations of viewers regarding scenic beauty, attractiveness or preference of the visual setting of the subject site and is a baseline factor against which to measure visual effects. Criteria and ratings for preferences of scenic quality and cultural values of aesthetic landscapes are based on empirical research undertaken in Australia by academics including Terrance Purcell, Richard Lamb, Colleen Morris and Gary Moore.

Therefore, analysis of the existing scenic quality of a site or its visual context and understanding the likely expectations and perception of viewers is an important consideration when assessing visual effects and impacts.

### **Comment: Low**

The site itself is considered to be of low scenic quality being within a light rail corridor and being located in an urban area with no scenic or landscape features other than trees located within the infrastructure reserve and Paradise Reserve adjacent to it.

### 3.5 VIEW PLACE SENSITIVITY

View place sensitivity refers to the importance of a view or view place in the public domain. View place sensitivity means a measure of the public interest in the view. The public interest is considered to be reflected in the relative number of viewers likely to experience the view from a publicly available location. Places from which there would be close or middle-distance views available to large numbers of viewers from public places such as roads, or to either large or smaller numbers of viewers over a sustained period of viewing time in places such as reserves, beaches and walking tracks, are considered to be sensitive viewing places.

### **Comment: Medium**

A high number of viewers are likely to be exposed to views of the site and proposed sign by virtue of the site being within a mixed-use area and near a busy transport corridor.

### 3.6 VISUAL CLUTTER

Road safety research in Australia refers to visual clutter as being a variety of forms, structures, images, moving, or static objects including signs, that may compete for visual prominence in a view or visual context. Visual clutter can be categorised as follows:

- 1. Situational clutter,' or traffic, includes all the moving objects on and next to the road that must be attended for safe driving (including pedestrians as well as other vehicles).
- 'Designed clutter,' or signage, includes all those objects that road authorities use to communicate with the driver, such as road markings, traffic signs and signals; these items must also be attended for safe driving.
- 3. 'Built clutter' includes all other potential sources of visual clutter: buildings and other infrastructure, shop signage, and advertising billboards. These objects may distract attention from the driving task and/or make the background visually complex.

Sourced 2008 Australasia Road Safety Research, Policing and Education Conference, Adelaide South Australia.

### **Comment: Medium**

Views in the vicinity of the site and proposed sign include street lights, motorway lights, small directional signs and large directional signs on the Western Distributor. Further signage is located in the Fish Market light rail forecourt marking the entry/exit and train schedules.

The proposed sign introduces a new element into the composition of views and some additional visual clutter will be generated.

Given the signs visual isolation from other signage, it is unlikely to contribute significantly to visual clutter.

### 3.7 VIEWER SENSITIVITY

Viewer sensitivity is a judgement as to the likely level of private interest in the views that include the proposed development and the potential for private domain viewers to perceive the visual effects of the proposal. The spatial relationship (distance), the length of exposure and the viewing place within a dwelling are factors which affect the overall rating of the sensitivity to visual effects.

### **Comment: Low**

Buildings immediately surrounding the site are mixed use, and residential locations to the east of the site are generally single storey dwellings which will not have direct views of the site as a result of mature vegetation within Paradise Reserve blocking views.

Potential impacts on private views from more distant locations are explored more fully in Section 6.0. In all cases based on our observations, viewer sensitivity of the proposed development is likely to be low.

# 4.0 RELEVANT CONTROLS, GUIDELINES AND POLICIES

### 4.1 STATE ENVIRONMENTAL PLANNING POLICY (INDUSTRY AND EMPLOYMENT) 2021 AND TRANSPORT CORRIDOR OUTDOOR ADVERTISING AND SIGNAGE GUIDELINES 2017

The Industry and Employment SEPP sets out relevant rules in relation to permissibility of outdoor advertising and signage. The Guidelines complement the provisions of Industry and Employment SEPP under the Environmental Planning and Assessment Act 1979 (the EP&A Act).

An aim of the Industry and Employment SEPP is to ensure that signage (including advertising) is compatible with the desired amenity and visual character of an area.

The Industry and Employment SEPP prescribes the following requirements:

 Panoramic photographs of the proposed site are required, including when viewed from ground level within a visual catchment of 1km of the site and all critical viewpoints. Photographs should show any traffic control devices located within 100m of approaches to the proposed site, and any traffic control devices that would be visible beyond the proposed site. Accurate perspective photomontages of the proposed sign, at human eye level from the driver's perspective, taken from critical viewing points in advance of the sign in each approach direction are required. Where view corridors or vistas are impacted by the proposed sign a photomontage should be included clearly demonstrating the sign's impact.

**Comment**: The above requirements have been adhered to as part of this assessment where possible and relevant and 50mm medium focal length photographs have been documented to show the visual setting of the subject site and the proposed development within it.

### 4.1.1 Industry and Employment SEPP – Schedule 5 Assessment criteria

The matters relevant to visual impact are detailed below. A response is provided, where relevant to visual change and should be read in conjunction with other sections of this report. Other matters will be addressed by others including traffic and illumination consultants.

### 1 Character of the area

- Is the proposal compatible with the existing or desired future character of the area or locality in which it is proposed to be located?
- Is the proposal consistent with a particular theme for outdoor advertising in the area or locality?

**Comment**: The site is located within a SP2 Infrastructure reserve within a visual context that is predominantly characterised by infrastructure elements such as the Western Distributor and Light Rail. A future significant visual change to the area is considered unlikely and the visual character of the rail corridor itself is likely to remain as current for the long term.

In the Sydney DCP 2012, the Pyrmont Locality Statement is relevant and includes principles which seek to 'maintain

views and vistas from the public domain to the harbour, Central Sydney and surrounding areas, and conserve views and vistas within and beyond the neighbourhood, particularly from the public domain. The proposal does not impact views of any of these features and as such satisfies this principle.

Further, this kind of development is not an uncommon feature in transport corridors and is an appropriate place in which to site advertising structures and content, and as such in our opinion is highly compatible with the visual context and character of the site.

### 2 Special areas

 Does the proposal detract from the amenity or visual quality of any environmentally sensitive areas, heritage areas, natural or other conservation areas, open space areas, waterways, rural landscapes or residential areas?

**Comment**: The site is located in proximity to a Heritage Conservation Areas (HCA) to the east, however significant mature vegetation within Paradise Reserve obstructs or highly filters views to and from the HCA and the proposed sign is not anticipated to have an impact on the area.

There is one open spaces adjacent to the site, Paradise Reserve. Mature vegetation within the reserve and the proposal site, combined with the integration of vertical planting within the sign structure will help to integrate the proposed sign within the existing planting so that it visually recedes into its surroundings when viewed from the reserve and would be unlikely to detract from the overall amenity of the reserve from a visual perspective. The nearest residential locations are located to the east of the site on Bulwara Road. Due to mature vegetation within Paradise Reserve, direct views of the proposed sign are unlikely or would be heavily screened by intervening vegetation.

Therefore, the proposed sign does not detract or significantly alter the existing levels of amenity or visual quality of any environmentally sensitive areas, heritage areas, natural or other conservation areas, open space areas, waterways, rural landscapes or residential areas.

### 3 Views and vistas

- Does the proposal obscure or compromise important views?
- Does the proposal dominate the skyline and reduce the quality of vistas?
- Does the proposal respect the viewing rights of other advertisers?

**Comment**: There are no important views identified in this area or documented in the City of Sydney DCP 2012. Views in this area consist predominantly areas of mixed-use buildings, open sky and transport infrastructure.

### 4 Street scape, setting or landscape

- Is the scale, proportion and form of the proposal appropriate for the streetscape, setting or landscape?
- Does the proposal contribute to the visual interest of the streetscape, setting or landscape?
- Does the proposal reduce clutter by rationalising and simplifying existing advertising?

- Does the proposal screen unsightliness?
- Does the proposal protrude above buildings, structures or tree canopies in the area or locality?
- Does the proposal require ongoing vegetation management?

**Comment**: The proposed sign will not be out of character with the Western Distributor, which has an infrastructure and urban character and within which there is existing signage and lighting structures and will not be out of proportion to the wider area which contains buildings of up to ten storeys and significant infrastructure elements.

The proposed sign will generate visual interest within the area of the transport corridor without impacting upon the wider mixed-use character of the area and will not protrude above buildings that it is immediately adjacent to, namely 55 Miller Street. The sign will be seen against trees (from which it will not project above). Ongoing vegetation management will likely be required, but it would not be in excess of current requirements.

### 5 Site and building

- Is the proposal compatible with the scale, proportion and other characteristics of the site or building, or both, on which the proposed signage is to be located?
- Does the proposal respect important features of the site or building, or both?
- Does the proposal show innovation and imagination in its relationship to the site or building, or both?

**Comment**: There are no buildings within the site, which is an infrastructure reserve. The proposed sign respects the

site in which it is located by integrating vertical planting within its structure to integrate it with its surrounds and shows innovation in order to achieve integration.

### 6 Associated devices and logos with advertisements and advertising structures

**Comment**: No safety devices, platforms or lighting devices are proposed and a JCDecaux logo is small and relatively inconspicuous.

### 7 Safety

**Comment**: A separate Traffic Safety Assessment has been prepared for this proposal and should be referred to for details regarding traffic safety.

### 4.1.2 Land Use Compatibility

The Transport Corridor Outdoor Advertising and Signage Guidelines state that the Minister may not accept a DA if the Minister determines that the display of the advertisement is not compatible with surrounding land use, taking into consideration the relevant provisions of these Guidelines.

The land use compatibility criteria in Table 1 of the Transport Corridor Outdoor Advertising and Signage Guidelines assist in determining whether proposed signs are incompatible with surrounding land use

The requirements of Table 1: Land Use Compatibility Criteria – Transport Corridor Advertising are summarised as follows:

• Advertisements must not be placed on land where the signage is visible from the following areas, if it is likely to significantly impact on the amenity of those areas:

- Environmentally sensitive area
- Heritage area
- Natural or other conservation area
- Open space (excluding sponsorship advertising at sporting facilities in public recreation zones)
- Waterway
- Residential area (but not including a mixed residential and business zone, or similar zones)
- Scenic protection area
- National park or nature reserve.

**Comment**: The site is located within SP2 infrastructure zoned land and in a locality with existing built infrastructure elements and structures which are larger scale compared to the proposed sign. It would not be visible from the HCA to the east and while it is adjacent to Paradise Reserve open space, the mature vegetation within the reserve and the proposed planting within the structure of the sign means that it is highly unlikely to have any significant impact on the amenity of the reserve.

### 4.2 SYDNEY DCP 2012

Advertising structures with electronic screens are to be assessed against Section 3.16.7.2 of the Sydney DCP 2012 (Replacement, modification or conversion of an existing approved advertising structure to an electronic variable content advertising structure).

Section 3.16.7.2 states:

Electronic variable content advertising structures are not to result in a visual impact that detracts from the existing visual character of the site, streetscape or skyline. A visual impact assessment report is to be prepared in accordance with Council guidelines in Clause 11.1 of Schedule 11 (Electronic variable content advertising structures) of this DCP. The consent authority may waive the requirement for a visual impact assessment report where it is satisfied the proposal is minor in nature and satisfies the matters identified in this clause.

Guidelines for a Visual Impact Assessment report are detailed in Section 11.1 of Schedule 11 (Electronic variable content advertising structures) of the Sydney DCP.

**Comment**: The method utilised as part of the Visual Impact (as described in Section 3 of this report) was prepared with regard for Section 11.1 of Schedule 11 of the Sydney DCP (and the Industry and Employment SEPP) as well as the specifics of the proposed sign and area.



# 5.0 EFFECT ON BASELINE FACTORS FROM PUBLIC DOMAIN

### **5.1 SURROUNDING VISUAL CONTEXT**



Figure 10 SURROUNDING VISUAL CONTEXT VIEWPOINT LOCATION MAP



Photo. 1 Fish Market Light Rail station.



Photo. 2 Residential dwellings on Bulwara Road.

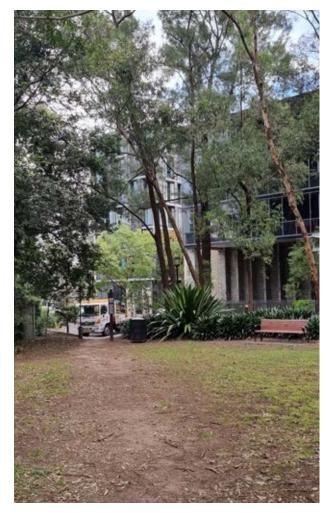


Photo. 3 Paradise Reserve looking north west.



**Photo. 4** Western Distributor and ANZAC Bridge.

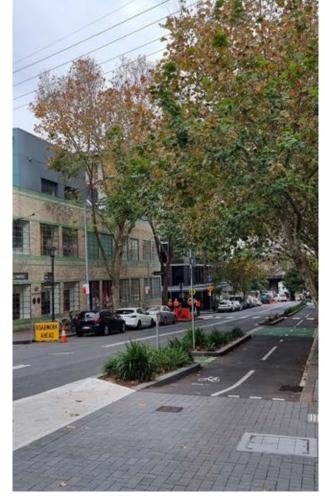


Photo. 5 View southwest along Miller Street.

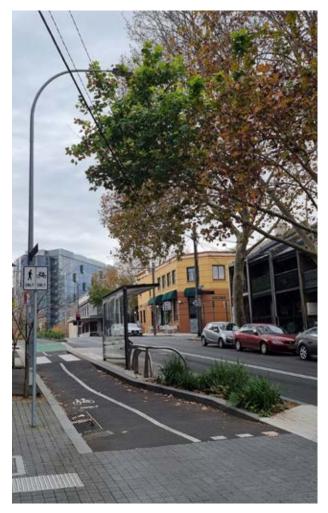


Photo. 6 View northeast along Miller Street.



 Figure 11
 PHOTOMONTAGE VIEWPOINT LOCATION MAP









Photomontages have been prepared by Tzannes to show the proposed sign in its visual context and supplied to Urbis.

Urbis is informed that the method of preparation for photomontages is accurate to an extent that it provides a faithful representation of the proposal and can be relied upon for the Visual Impact Assessment.

### PHOTOMONTAGE LOCATIONS

- 1. Miller Street Bridge (South-east view)
- 2. Fish Market Station Platform 1 (South-east view)
- 3. Western Distributor (North-west view)
- 4. Western Distributor (North-west view)
- 5. Miller Lane (South-east view)
- 6. Western Distributor (East view)
- 7. Fish Market Light Rail Forecourt (South-east view)
- 8. Fish Market Station Platform 2 (South-east view)











### 5.2.1 VIEW / PHOTOMONTAGE 1

VIEW 01 - Miller Street Bridge (South-east View)

### DISTANCE CLASS

- Medium View
- 100m 1000m

### EXISTING VIEW

Infrastructure elements are the primary components of the visual composition, with the light rail line and Fish Market Station clearly visible within the centre of the view from the elevated viewpoint. Above the rail line and to the right of the view is the Western Distributor and associated elements including signage and lighting, with the elevated motorway obstructing medium and long distance views. To the left of the view the sandstone cutting is visible which separates the rail line and the station forecourt, with the seven storey mixed use building at 55 Miller Street visible above the station. A significant level of vegetation is visible to either side of the rail line in the foreground, as well as in the medium distance in Paradise Reserve, adjacent to the site.

### VISUAL EFFECTS AS MODELLED

The northern facade (back) of the proposed sign is clearly visible. As a result of the exoskeleton incorporating a vertical planting system which allows for climbing plants to largely cover the structure, and the digital display orientated to the motorway, much of the sign visually recedes into the backdrop of mature vegetation within the infrastructure reserve and Paradise Reserve, with the upper portion of the sign being the most visually prominent given the open sky backdrop. While removal of a small number of localised trees around the sign is proposed, this would not impact the vegetative background in a significant way to alter the visual impact rating. While the proposed sign introduces a new element into the view composition, it does not block or screen any important views to scenic items.

Effect	Rating
Visual Character	Low
Scenic Quality of View	Low
View Composition	Low
Relative Viewing Level	No effect
Viewing Period	Medium
Viewing Distance	Medium
View Loss & Blocking Effects	Low
Effects on Visual Clutter	Low
Rating of visual effects on variable weighting factors	Rating
Public Domain View Place Sensitivity	Medium
Visual Absorption Capacity	High
Compatibility with the existing visual environment	High
Overall rating of significance of visual impact	LOW



Figure 12 VIEWPOINT LOCATION

18 Western Distributor, Pyrmont Visual Impact Assessment



Figure 13 EXISTING VIEW



Figure 14 PHOTOMONTAGE OF PROPOSED VIEW - Proposed landscaping illustrated is indicative only and may reveal elements otherwise obscured.

### 5.2.2 VIEW / PHOTOMONTAGE 2

VIEW 02 - Fish Market Station Platform 1 (South-east View)

### **Distance class**

- Close View
- <100m

### **Existing View**

Infrastructure elements associated with light rail line and the Western Distributor dominate the view. In the immediate foreground Platform 1 the Fish Market is visible, with associated station elements clearly visible including electronic signage, tap on/off card readers, lighting and a shelter, with access stairs to the elevated forecourt on Miller Street visible to the left of the view. To the right of the view the rail line is clearly visible receding southwards, with Platform 2 visible beyond. Above the platform the underside of the Western Distributor is clearly visible also receding southwards, following the rail line. While built infrastructure elements are the dominant visual elements, a small portion of elevated vegetation is visible within infrastructure reserve to the centre left of the view. The station and motorway obstruct any medium or long distance views.

### Visual Effects as Modelled

The upper portion of the northern facade (back) of the proposed sign is clearly visible, with the lower level obstructed as a result of its elevated position. As a result of the exoskeleton incorporating a vertical planting system which allows for climbing plants to largely cover the structure, and the digital display facing the motorway, the proposed sign largely presents as an extension of the existing vegetation that surrounds it as opposed to a digital sign, with only minor steel elements visible amongst the vegetation While the proposed sign introduces a new element into the view composition, it does not block or screen any important views to scenic items.

Effect	Rating	
Visual Character	Low	
Scenic Quality of View	Low	
View Composition	Low	
Relative Viewing Level	No effect	
Viewing Period	Medium	
Viewing Distance	High	
View Loss & Blocking Effects	Low	
Effects on Visual Clutter	Low	
Rating of visual effects on variable weighting factors	Rating	
Public Domain View Place Sensitivity	Medium	
Visual Absorption Capacity	High	
Compatibility with the existing visual environment	High	
Overall rating of significance of visual impact	LOW	



Figure 15 VIEWPOINT LOCATION

20 Western Distributor, Pyrmont Visual Impact Assessment



Figure 16 EXISTING VIEW



Figure 17 PHOTOMONTAGE OF PROPOSED VIEW - Proposed landscaping illustrated is indicative only and may reveal elements otherwise obscured.

#### VIEW 03 - Western Distributor (North-west View)

#### Distance class

- Close View
- <100m

### **Existing View**

The foreground of the view is entirely comprised of the elevated Western Distributor which obstructs views of the lower level surrounding streetscapes, rail station and public open space. Above the motorway wall the upper levels of mature canopy within the infrastructure reserve and Paradise Reserve is visible to the right of the view which obstructs medium and long distance views beyond. To the left the upper levels of the mixed-use building at 55 Miller Street is visible, with upper levels of a small number of buildings beyond visible.

### Visual Effects as Modelled

The southern facade of the proposed sign and the digital display board is clearly visible. As a result of the exoskeleton incorporating a vertical planting system, much of the steel structure is covered in vegetation which allows it to the partially integrate with existing mature vegetation within the infrastructure reserve that it is located in. The proposed sign partially blocks view of a portion of the top storey of the mixed-use building at 55 Miller Street. While the proposed sign introduces a new element into the view composition and partially obstructs views of the building behind it, it does not block or screen any important views to scenic items.

Effect	Rating	
Visual Character	Low	
Scenic Quality of View	Low	
View Composition	Low	
Relative Viewing Level	No effect	
Viewing Period	Low	
Viewing Distance	High	
View Loss & Blocking Effects	Medium	
Effects on Visual Clutter	Low	
Rating of visual effects on variable weighting factors	Rating	
Public Domain View Place Sensitivity	Low	
Visual Absorption Capacity	High	
Compatibility with the existing visual environment	High	
Overall rating of significance of visual impact	MEDIUM	



Figure 18 VIEWPOINT LOCATION



Figure 19 EXISTING VIEW



Figure 20 PHOTOMONTAGE OF PROPOSED VIEW - Proposed landscaping illustrated is indicative only and may reveal elements otherwise obscured.

#### VIEW 04 - Western Distributor (North-west View)

#### Distance class

- Medium View
- 100m-1000m

#### **Existing View**

The foreground of the view is comprised of the west bound lanes of the Western Distributor, with the east bound lanes visible beyond the low level safety barriers. Elements associated with the operation of the motorway are visible, including signage and lighting. As a result of the motorway being elevated, views of the lower surrounding streetscapes and public domain are obstructed. Beyond the concrete motorway wall the upper portion of mature canopy within the rail reserve and Paradise Reserve is visible, obstructing medium and long distance views beyond. To the centre left of the view the upper levels of a number of buildings of mixed architectural styles, construction dates and uses within Pyrmont are visible and obstruct long distance views.

### Visual Effects as Modelled

The southern facade of the proposed sign and the digital display board is clearly visible. As a result of the exoskeleton incorporating a vertical planting system, much of the steel structure is covered in vegetation which allows it to the partially integrate with existing mature vegetation within the infrastructure reserve that it is located in. The proposed sign partially blocks view of a portion of the top storey of the mixed-use building at 55 Miller Street. While the proposed sign introduces a new element into the view composition and partially obstructs views of the building behind it, it does not block or screen any important views to scenic items.

Effect	Rating	
Visual Character	Low	
Scenic Quality of View	Low	
View Composition	Low	
Relative Viewing Level	No effect	
Viewing Period	Medium	
Viewing Distance	Medium	
View Loss & Blocking Effects	Low	
Effects on Visual Clutter	Low	
Rating of visual effects on variable weighting factors	Rating	
Public Domain View Place Sensitivity	Low	
Visual Absorption Capacity	High	
Compatibility with the existing visual environment	High	
Overall rating of significance of visual impact	MEDIUM	



Figure 21 VIEWPOINT LOCATION



Figure 22 EXISTING VIEW



Figure 23 PHOTOMONTAGE OF PROPOSED VIEW - Proposed landscaping illustrated is indicative only and may reveal elements otherwise obscured.

#### **VIEW 05** - Miller Lane (South-east View)

#### Distance class

- Close View
- <100m

### **Existing View**

The view is highly constrained in a south-east direction as a result of built-form and vegetation to either side of the lane. On the left the brick western facade of the Woolworths Metro is visible. To the right is a series of mature trees running parallel to the lane, with highly filtered views of the mixed-use building at 55 Miller Street visible behind the trees. The lane terminates at the northern corner of Paradise Reserve, where a significant number of mature vegetation species within the reserve is visible, which obstructs views into and beyond the reserve.

### Visual Effects as Modelled

The existing vegetation within Miller Land and the infrastructure reserve block views of the proposed sign and any fleeting views through the vegetation are not discernible as a result of the climbing vegetation throughout the exoskeleton. While removal of a small number of localised trees around the sign is proposed, this would not impact the vegetative background in a significant way to alter the visual impact rating, and trees within Miller Lane which contribute the most to blocking the sign will not be impacted on by the proposal.

Effect	Rating
Visual Character	Low
Scenic Quality of View	Low
View Composition	Low
Relative Viewing Level	No effect
Viewing Period	Medium
Viewing Distance	High
View Loss & Blocking Effects	Low
Effects on Visual Clutter	Low
Rating of visual effects on variable weighting factors	Rating
Public Domain View Place Sensitivity	Low
Visual Absorption Capacity	High
Compatibility with the existing visual environment	High
Overall rating of significance of visual impact	LOW



Figure 24 VIEWPOINT LOCATION



Figure 25 EXISTING VIEW



Figure 26 PHOTOMONTAGE OF PROPOSED VIEW - Proposal location is shown approximately as dashed outline and represents approximate screening of by street vegetation.

#### **VIEW 06** - Western Distributor (East View)

#### Distance class

- Medium View
- 100m-500m

### **Existing View**

The foreground of the view is entirely comprised of the Western Distributor, with the Darling Harbour exit to the left, east bound lanes in the centre and west bound lanes to the right, separated by a low concrete barrier. Elements associated with the operation of the motorway are clearly visible, including a number of signs and lighting. The upper levels of the mixed-use building at 55 Miller Street is visible to the left of the view adjacent to the motorway, and recedes eastwards towards Paradise Reserve. Within the infrastructure reserve and Paradise Reserve is a number of mature tree species, and the upper portion of their canopies are visible to the centre and centre right of the view running adjacent to the motorway. Beyond the canopy a number of CBD buildings are visible, including Sydney Tower. As a result of motorway being elevated, views of the surrounding streetscapes and public domain are obstructed.

### Visual Effects as Modelled

The northern facade (back) of the proposed sign is partially visible on a highly oblique view. As a result of the exoskeleton incorporating a vertical planting system which allows for climbing plants to largely cover the structure, and the digital display facing the opposite direction, the sign largely recedes into the mature vegetation behind it, and is further reduced in visibility by being partially obstructed by motorway signage. While the proposed sign introduces a new element into the view composition, it does not block or screen any important views to scenic items.

Effect	Rating	
Visual Character	Low	
Scenic Quality of View	Low	
View Composition	Low	
Relative Viewing Level	No effect	
Viewing Period	Medium	
Viewing Distance	High (45m)	
View Loss & Blocking Effects	Low	
Effects on Visual Clutter	Low	
Rating of visual effects on variable weighting factors	Rating	
Public Domain View Place Sensitivity	Medium	
Visual Absorption Capacity	Medium	
Compatibility with the existing visual environment	High	
Overall rating of significance of visual impact	LOW	



Figure 27 VIEWPOINT LOCATION

28 Western Distributor, Pyrmont Visual Impact Assessment



Figure 28 EXISTING VIEW



Figure 29 PHOTOMONTAGE OF PROPOSED VIEW - Proposed landscaping illustrated is indicative only and may reveal elements otherwise obscured.

#### **VIEW 07** - Fish Market Light Rail Forecourt (South-east View)

#### Distance class

- Close View
- <100m

### **Existing View**

The view is comprised of the elevated paved forecourt of the Fish Market light rail station. To the left of the view the ground and first two levels of the mixed use building at 55 Miller Street is visible, which recedes eastwards towards Paradise Reserve and the infrastructure reserve, where a small amount of mature vegetation can be seen to the centre left of the view. To the right of the forecourt is the entry/exit to the station, with lift and stair access as well as signage and lighting visible. Beyond the station the elevated Western Distributor is visible, with associated elements such as signage and lighting visible. The motorway largely obstructs medium and long distance views, however glimpses of the Sydney Fish Market are visible between the motorway pylons.

### Visual Effects as Modelled

The northern facade (back) of the proposed sign is clearly on an oblique angle. As a result of the exoskeleton incorporating a vertical planting system which allows for climbing plants to largely cover the structure, and the digital display orientated to the motorway, the lower portion of the sign visually recedes into the backdrop of mature vegetation within the infrastructure reserve and Paradise Reserve, with the upper portion of the sign being the most visually prominent given the open sky backdrop. While removal of a small number of localised trees around the sign is proposed, this would not impact the vegetative background in a significant way to alter the visual impact rating. The proposed sign introduces a new element into the view composition, it does not block or screen any important views to scenic items.

Effect	Rating
Visual Character	Low
Scenic Quality of View	Low
View Composition	Low
Relative Viewing Level	No effect
Viewing Period	Low
Viewing Distance	High
View Loss & Blocking Effects	Low
Effects on Visual Clutter	Low
Rating of visual effects on variable weighting factors	Rating
Public Domain View Place Sensitivity	Low
Visual Absorption Capacity	High
Compatibility with the existing visual environment	High
Overall rating of significance of visual impact	LOW



Figure 30 VIEWPOINT LOCATION

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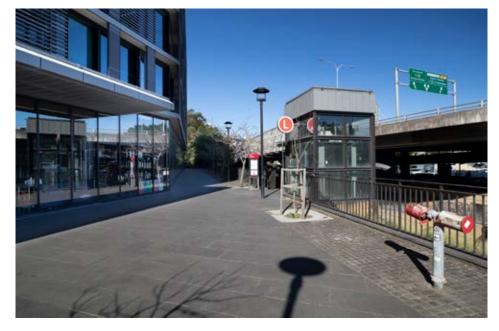


Figure 31 EXISTING VIEW



Figure 32 PHOTOMONTAGE OF PROPOSED VIEW - Proposed landscaping illustrated is indicative only and may reveal elements otherwise obscured.

### VIEW 08 - Fish Market Station Platform 2 (South-east View)

#### Distance class

- Close View
- <100m

### **Existing View**

The view is largely comprised of elements of the Fish Market light rail station. In the immediate foreground is Platform 2 and associated elements including electronic signage, tap on/off card reader, lighting and a pedestrian shelter. The rail line is visible receding east, with Platform 1 visible beyond which is comprised of the same associated platform elements as Platform 2, with the addition of access stairs seen attached to the sandstone wall which separates the station and the station forecourt. Above the station to the left of the view the western facade of the mixed-use building at 55 Miller Street is visible which recedes south-east towards a mixture of vegetative species within the infrastructure reserve and Paradise Reserve. To the right of the view above the station the underside of the Western Distributor is visible.

### Visual Effects as Modelled

The northern facade (back) of the proposed sign is partially visible on an elevate and oblique angle. As a result of the exoskeleton incorporating a vertical planting system which allows for climbing plants to largely cover the structure, the lower portion of the sign visually recedes into the backdrop of mature vegetation within the infrastructure reserve and Paradise Reserve. While removal of a small number of localised trees around the sign is proposed, this would not impact the vegetative background in a significant way to alter the visual impact rating. A small part of the upper portion of the sign is visible and is more visually pronounced due to it appearing against a backdrop of open sky. While the proposed sign introduces a new element into the view composition, it does not block or screen any important views to scenic items.

Effect	Rating	
Visual Character	Low	
Scenic Quality of View	Low	
View Composition	Low	
Relative Viewing Level	No effect	
Viewing Period	Medium	
Viewing Distance	High	
View Loss & Blocking Effects	Low	
Effects on Visual Clutter	Low	
Rating of visual effects on variable weighting factors	Rating	
Public Domain View Place Sensitivity	Medium	
Visual Absorption Capacity	High	
Compatibility with the existing visual environment	High	
Overall rating of significance of visual impact	LOW	



Figure 33 VIEWPOINT LOCATION



Figure 34 EXISTING VIEW



Figure 35 PHOTOMONTAGE OF PROPOSED VIEW - Proposed landscaping illustrated is indicative only and may reveal elements otherwise obscured.

# 6.0 PRIVATE DOMAIN VIEWS

### **PRIVATE DOMAIN VISUAL CONTEXT**

Miller Lane bounds the site to the north and has two mixed-use buildings (55 and 63-79 Miller Street) with southern elevations which present towards the proposed sign.

55 Miller Street is a ground plus six level contemporary building characterised by a ground floor of a largely glass facade with the upper levels having windows set behind an alternating pattern of louvres.

63-79 Miller Street is a local listed heritage building (Former commercial building 'Festival Records') and is a re-purposed 1930s two storey inter-war functionalist building with Art Deco elements. The heritage building has rounded corners, large, metal framed windows and an additional contemporary third floor addition and south extension.

The east side of Bulwara Road is characterised by long, intact rows of simple mid-Victorian terraces of one and two storeys with gabled roofs and front elevations orientated westwards towards Paradise Reserve. Similar single and double storey terraces are found on Little Mount Street which is historically significant for demonstrating evidence of the mid to late 19th century form of residential sub-division in Pyrmont.

Miller Street is charactarised by modern residential flat buildings (RFBs) to the west and mixed use buildings to the east. 'The Palladium' at 102 Miller Street is a contemporary ten level RFB with a 'U' shaped floorplan orientated around a central landscaped courtyard with recessed balconies and horizontal slider windows presenting to Miller Street and a curved south-western corner feature with projected balconies.

### **PRIVATE DOMAIN VIEW SELECTION**

Following fieldwork, Urbis selected and recommended 6 representative private domain view locations for further analysis via the use of objective visual aids. As access to dwellings was not warranted in our opinion or accessible, Computer Generated Images (CGIs) were produced by Tzannes Architects to represent the likely views available from selected residential locations. For 1 location (36 Bulwara Avenue) a photomontage from the ground level, front boundary of the dwelling has been produced.

The locations selected are intended to inform likely view impacts from a range of potentially affected private domain locations near the sign and provide likely view impacts for other private dwellings within the catchment.

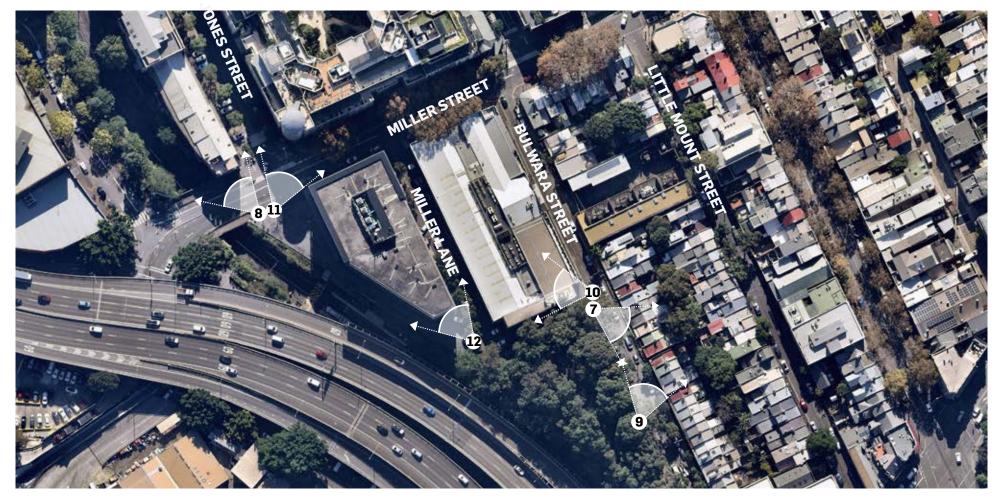
### **PRIVATE DOMAIN VIEW SUMMARY**

Based on fieldwork observations and the visual aids assessed in the following pages, it is our opinion that assessment under relevant planning principles in relation to view sharing and view loss is not necessary.

In particular, assessment against *Tenacity* is not required given the quantum and quality of views to be lost and due to the limited oblique view access from most locations assessed in relation to the proposed development.

As is demonstrated in the following representative private domain locations, residents may experience minor visual change and change in compositions to which they have become accustomed. This would not constitute 'view loss' of any quantum or quality in *Tenacity* terms if an assessment under the planning principle was undertaken.

Potential views from the surrounding private domain are not characterised by scenic or highly valued views, features or icons as defined in *Tenacity* and as such the views and any potential loss of them would not attract any weight if the planning principle was applied.



**Figure 36** Representative views of private domain surrounding the site.

### **REPRESENTATIVE VIEWS OF PRIVATE DOMAIN SURROUNDING THE SITE**



**Photo. 7** Front elevations of single storey terraces along Bulwara Road.



Photo. 8 Southern elevation of 17 Jones Street.



**Photo. 9** Front elevations of double storey terraces along Bulwara Road.



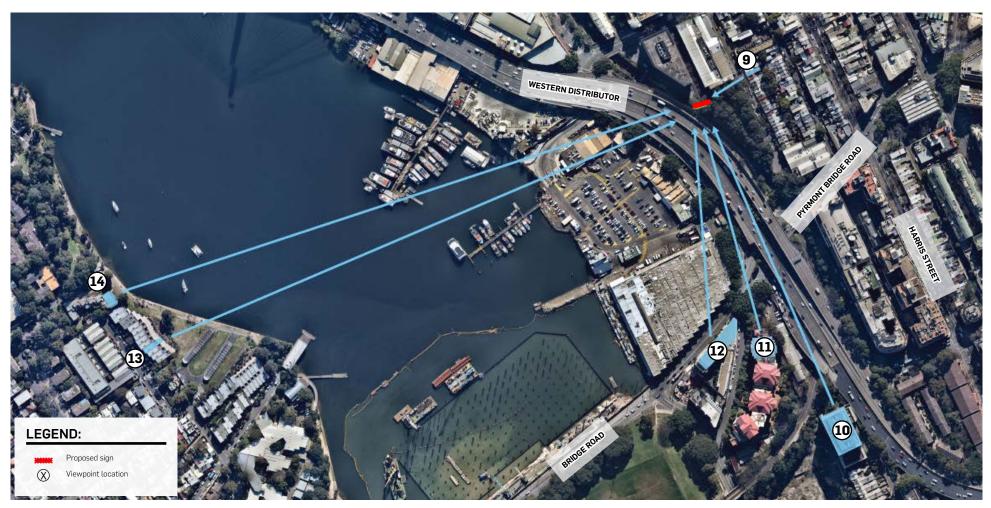
Photo. 10 Southern elevation of 1 Miller Lane and eastern elevation of 63-79 Miller Street.



Photo. 11 South-west elevation of 102 Miller Street.



**Photo. 12** Southern elevation of 55 Miller Street.



**Figure 37** Private domain viewpoint locations.

## 6.1 VISUAL AID PRODUCTION

Computer Generated Images (CGIs) and one photomontage have been prepared by Tzannes Architects to show the proposed sign in its visual context and supplied to Urbis.

#### 6.1.1 Use of CGIs

CGIs are a useful objective visual aid which show the likely view compositions. The virtual camera locations cannot represent actual internal views that would be available from inside the dwelling and therefore 'misrepresent' or over-state the view available and in this regard also overstate the extent of visual effects (potential view loss) which may occur. Views from internal living areas would be more constrained by intervening walls and structures than the wide fields of view shown in the CGIs.

#### 6.1.2 Limitations of CGIs

Urbis rely on the general arrangement of the compositional detail to understand the mid-ground and distant features that would be available from the view locations. The CGIs show the view composition that is likely to be available from the approximate location and height of a standing viewer.

Notwithstanding the indicative nature of the CGIs, in our opinion they do provide an accurate representation of the kind of compositions to be potentially affected and are useful objectives aids to inform the extent of view loss and view sharing outcomes.



#### **PRIVATE DOMAIN VIEWPOINT LOCATIONS**

- 9. 36 Bulwara Road Photomontage
- 10. 280 Jones Street CGI
- 11. 2-26 Wattle Crescent L5 CGI
- 12. 97 Pyrmont Bridge Road CGI
- 13. 3-27 Griffin Place, Glebe CGI
- 14. 29-31 Cook Street, Glebe CGI

### VIEW 9 - 36 BULWARA ROAD

#### **EXISTING VIEW**

Mature vegetation along the northern boundary of Paradise Reserve. A narrow view south-west towards the sign location along Miller Lane between Paradise Reserve and 1 Miller Lane terminates in vegetation in the northern point of Paradise Reserve and a partial view of the Western Distributor beyond.

#### **PROPOSED VIEW**

Views of the sign are heavily filtered by vegetation within Paradise Reserve and almost entirely blocked from view. While some localised vegetation clearing is likely around the sign, this is unlikely to increase visibility of the sign in any significant way due to the majority of vegetation along the northern boundary of the reserve remaining.

Any visibility of the sign through intervening vegetation would not block any views characterised by features of high scenic quality, only blocking views of the Western Distributor beyond.



Figure 38 Viewpoint location.



Figure 39 View west from footpath outside 36 Bulwara Road.



**Figure 40** Photomontage of proposed view - Proposed landscaping illustrated is indicative only and may reveal elements otherwise obscured.

### VIEW 10 - 280 JONES STREET (LEVEL 6)

#### **CGI VIEW**

This CGI shows an northern view from approximately equivalent to a standing view from level 6 of the penthouse unit at 280 Jones Street. The foreground is comprised of tree canopy, north and south bound lanes of the Western Distributor, and a partial view of the RFB at 2-26 Wattle Crescent. The mid-ground features views of further canopy cover within Paradise Park, the Western Distributor and a mixture of commercial buildings and RFBs adjacent to Miller Street. The background includes a typical vernacular view of roof forms and RFB tower forms within Pyrmont and open sky beyond.

The sign does not block any parts of the view that are characterised by features of high scenic quality, only blocking views of a small part of the commercial building located at 55 Miller Street.

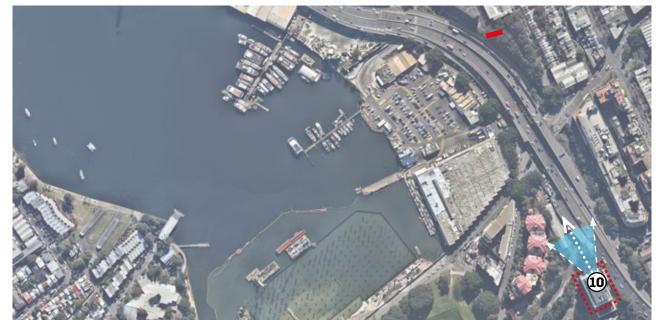


Figure 41 Viewpoint location.



**Figure 42** Northern elevation orientated towards proposed sign.



Figure 43 CGI of proposed view.

### VIEW 11 - 2-26 WATTLE CRESCENT (LEVEL 5)

#### **CGI VIEW**

This CGI shows an northern view from approximately equivalent to a standing view from level 5 of the northern tower at 2-26 Wattle Crescent. The foreground is comprised of tree canopy which largely obstructs views of the surrounding foreground and mid-ground. The background includes views of RFB tower forms within Pyrmont and open sky beyond.

Any visibility of the sign through intervening vegetation would not block views characterised by features of high scenic quality. The minor extent of views to be lost include commercial development at 55 Miller Street.

**NOTE:** The Blackwattle Bay State Significant Precinct rezoning was finalised in December 2022. The new planning controls allow transformation of the waterfront industrial and commercial precinct into a mixed-use precinct which includes new buildings ranging from 6 storeys to 35 storeys in height. As such, the existing view from this location, and view of the proposed sign within it, are likely to be temporary as future development applications are approved and could block views of the proposal.

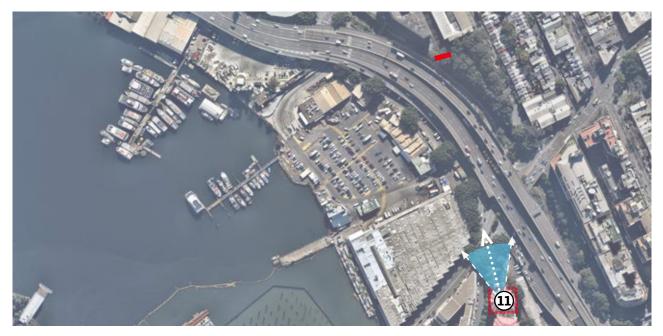


Figure 44 Viewpoint location.



Figure 45 Northern elevation orientated towards proposed sign.

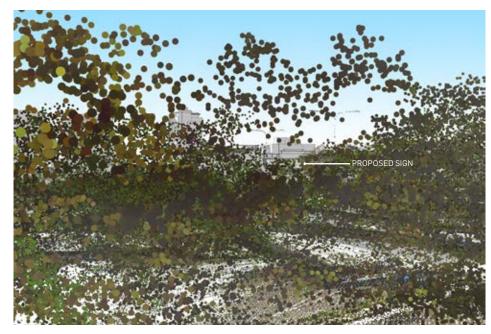


Figure 46 CGI of proposed view.

### VIEW 12 - 97 PYRMONT BRIDGE ROAD (LEVEL 5)

#### **CGI VIEW**

This CGI shows a northerly view from approximately equivalent to a standing view from level 5 of 97 Pyrmont Bridge Road. The foreground is comprised of tree canopy from mature vegetation surround the Sydney Fish Market. The mid-ground composition features additional canopy cover within Paradise Park and a mixture of commercial buildings and RFBs adjacent to Miller Street. The background includes a typical vernacular view of roof forms and RFB tower forms within Pyrmont and open sky beyond. The sign does not block any parts of the view that are characterised by features of high scenic quality, only blocking views of a small part of the commercial building located at 55 Miller Street.

**NOTE:** The Blackwattle Bay State Significant Precinct rezoning was finalised in December 2022. The new planning controls allow transformation of the waterfront industrial and commercial precinct into a mixed-use precinct which includes new buildings ranging from 6 storeys to 35 storeys in height. As such, the existing view from this location, and view of the proposed sign within it, are likely to be temporary as future development applications are approved and could block views of the proposal.



Figure 47 Viewpoint location.



Figure 48 Western elevation orientated towards proposed sign.

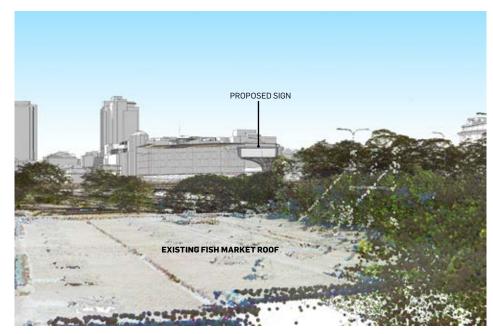


Figure 49 CGI of proposed view.

### VIEW 13 - 3-27 GRIFFIN ROAD, GLEBE

#### **CGI VIEW**

This CGI view shows a view east from approximately equivalent to a standing view from the ground level outdoor terraces at 3-27 Griffin Road, Glebe. The foreground is comprised of flat, open space within Blackwattle Bay Park. The mid-ground view is of open water across Blackwattle Bay. Distant views are comprised of tree canopy, partial views of the Western Distributor and the upper levels of commercial and residential buildings within Pyrmont, with open sky beyond. The sign does not block any parts of the view that are characterised by features of high scenic quality, only blocking views of a small part of the commercial building located at 55 Miller Street.

**NOTE:** The Blackwattle Bay State Significant Precinct rezoning was finalised in December 2022. The new planning controls allow transformation of the waterfront industrial and commercial precinct into a mixed-use precinct which includes new buildings ranging from 6 storeys to 35 storeys in height. As such, the existing view from this location, and view of the proposed sign within it, are likely to be temporary as future development applications are approved and could block views of the proposal.

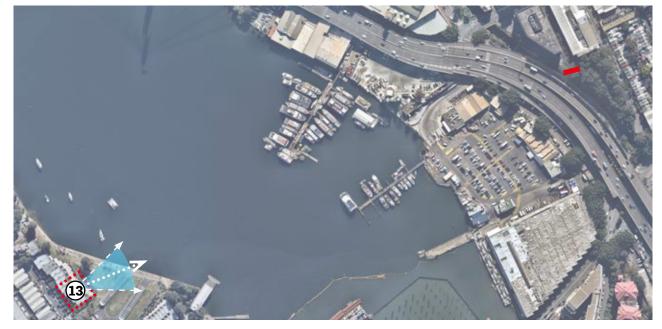


Figure 50 Viewpoint location.



Figure 51 Eastern elevation orientated towards proposed sign.



Figure 52 CGI of proposed view.

### VIEW 14 - 29-31 COOK STREET, GLEBE

#### **CGI VIEW**

This CGI view shows a view east from approximately equivalent to a standing view from the upper level outdoor terraces at 29-31 Cook Street, Glebe. The foreground and mid-ground is comprised of open water across Blackwattle Bay. Distant views are comprised of tree canopy, partial views of the Western Distributor and the upper levels of commercial and residential buildings within Pyrmont, with open sky beyond. The proposal does not block any views that are characterised by features of high scenic quality, only blocking a minor extent of the commercial building located at 55 Miller Street.

**NOTE:** The Blackwattle Bay State Significant Precinct rezoning was finalised in December 2022. The new planning controls allow transformation of the waterfront industrial and commercial precinct into a mixed-use precinct which includes new buildings ranging from 6 storeys to 35 storeys in height. As such, the existing view from this location, and view of the proposed sign within it, are likely to be temporary as future development applications are approved and could block views of the proposal.

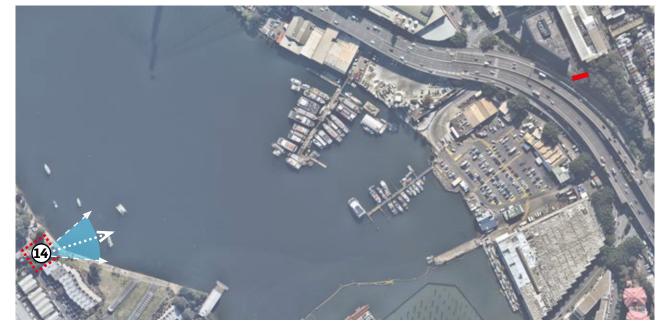


Figure 53 Viewpoint location.



Figure 54 Eastern elevation orientated towards proposed sign.



Figure 55 CGI of proposed view.

# 7.0 VISUAL IMPACT CONCLUSION

- Visibility of the proposed sign is limited as a result of surrounding built-form and vegetation often filtering or entirely obstructing parts of the sign.
- The sign is visible from the Western Distributor, however the views are generally limited in duration given that all visual receivers will be travelling in moving vehicles.
- The greatest visibility towards the site and proposed development is from a short section of the Western Distributor, where western outbound road users having views of the structure and the digital advertising screen. Inbound road users will only be exposed to potential views of the sign's structure rather than to the digital display screen and content, with the rear of the structure proposed to be heavily vegetated which will serve to reduce its visual impact over time.
- The sign differs in visual impact depending on viewing direction, with outbound (western) traffic having views of the structure and the digital advertising screen, whereas inbound (eastern) traffic views the back of the sign which does not have a digital screen and is covered by vegetation which helps it to visually recede into the vegetation behind it.
- The visual context of the site is highly urbanised and predominately characterised by road corridors and buildings which vary in height and form.
- The sign proposed sign is located within a visual context predominately characterised by infrastructure including road and rail corridors which creates a high level of visual compatibility between the existing and proposed, and lowers visual impacts.
- Residential dwellings immediately surrounding the sign (Bulwara Road) are unlikely to have views of the proposed sign due to mature vegetation and built-form.
- Some medium-distant, distant and oblique potential views to the proposed development from residential locations are possible, with views of the sign from private domain locations possible, with visibility influenced by intervening vegetation, built form and distance.
- The rezoning of the Blackwattle Bay Precinct is likely to result in significant visual change and reduced visibility to the vicinity and is likely limit potential views to the subject site and proposed sign.

- The scenic quality surrounding the site is low, with the visual context heavily influenced by infrastructure including rail and road carriageways. Collectively these features degrade the scenic quality of the visual environment and it is unlikely that viewers of the sign would expect views and compositions towards the sign to be of high scenic quality.
- Residents may experience visual change to existing compositions to which they have become accustomed. This is not 'view loss' of any quantum or quality in *Tenacity* terms.
- The assessment of visual effects and impacts of the proposed sign has been informed by an analysis of certifiable photomontages.
- In all views the proposal was found to generate a low level of visual effects on baseline factors and a low to medium level of visual impacts from public domain locations.
- In the context of the site and area, the visual impacts of the proposal were found to be acceptable and can be supported from a visual impact perspective.

# **APPENDIX 1 DESCRIPTION OF VISUAL EFFECTS**

#### Appendix 1 - Description of Visual Effects

Published on the NSW Department of Planning, Industry and Environment website via major projects tab (NSW DPIE). This information has been developed by RLA and is acknowledged as being a comprehensive summary of typical descriptions regarding visual effects. The descriptions below have been used as a guide to make subjective judgements in relation to the effects and impacts of the proposed development on each modelled view.

Factors	Low Effect	Medium Effect	High Effect
Scenic quality	The proposal does not have negative effects on features which are associated with high scenic quality, such as the quality of panoramic views, proportion of or dominance of structures, and the appearance of interfaces.	The proposal has the effect of reducing some or all of the extent of panoramic views, without significantly decreasing their presence in the view or the contribution that the combination of these features make to overall scenic quality	The proposal significantly decreases or eliminates the perception of the integrity of any of panoramic views or important focal views. The result is a significant decrease in perception of the contribution that the combinations of these features make to scenic quality
Visual character	The proposal does not decrease the presence of or conflict with the existing visual character elements such as the built form, building scale and urban fabric	The proposal contrasts with or changes the relationship between existing visual character elements in some individual views by adding new or distinctive features but does not affect the overall visual character of the precinct's setting.	The proposal introduces new or contrasting features which conflict with, reduce or eliminate existing visual character features. The proposal causes a loss of or unacceptable change to the overall visual character of individual items or the locality.
View place sensitivity	Public domain viewing places providing distant views, and/or with small number of users for small periods of viewing time (Glimpses-as explained in viewing period).	Medium distance range views from roads and public domain areas with medium number of viewers for a medium time (a few minutes or up to half day-as explained in viewing period).	Close distance range views from nearby roads and public domain areas with medium to high numbers of users for most the day (as explained in viewing period).
Viewer sensitivity	Residences providing distant views (>1000m).	Residences located at medium range from site (100-1000m) with views of the development available from bedrooms and utility areas.	Residences located at close or middle distance (<100m as explained in viewing distance) with views of the development available from living spaces and private open spaces.
View composition	Panoramic views unaffected, overall view composition retained, or existing views restricted in visibility of the proposal by the screening or blocking effect of structures or buildings.	Expansive or restricted views where the restrictions created by new work do not significantly reduce the visibility of the proposal or important features of the existing visual environment.	Feature or focal views significantly and detrimentally changed.
Relative viewing level	Elevated position such as ridge top, building or structure with views over and beyond the site.	Slightly elevated with partial or extensive views over the site.	Adjoining development, public domain area or road with view blocked by proposal.
Viewing period	Glimpse (e.g. moving vehicles).	Few minutes to up to half day (e.g. walking along the road, recreation in adjoining open space).	Majority of the day (e.g. adjoining residence or workplace).
Viewing distance	Distant Views (>1000m).	Medium Range Views (100- 1000m).	Close Views (<100m).
View loss or blocking effect	No view loss or blocking.	Partial or marginal view loss compared to the expanse/extent of views retained. No loss of views of scenic icons.	Loss of majority of available views including loss of views of scenic icons.



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